2/3/78

Folder Citation: Collection: Office of Staff Secretary; Series: Presidential Files; Folder: 2/3/78; Container 62

To See Complete Finding Aid:

http://www.jimmycarterlibrary.gov/library/findingaids/Staff_Secretary.pdf

WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)

FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
Memo	Frank Press to Pres. Carter, 6 pp., re: Approach to PRC through science		
	& technology	1/23/78	Α
	1 page declared per RAC NLC-126-11-16-1-1, 3/26/13		
	}		
	•		,
	,		
FILE LOCATION			

FILE LOCATION Carter Presidential Papers-Staff Offices, Office of Staff Sec.-Pres. Handwriting File 2/3/78 **BOX 71**

RESTRICTION CODES

- (A) Closed by Executive Order 12358 governing access to national security information.
 (B) Closed by statute or by the agency which originated the document.
 (C) Closed in accordance with restrictions contained in the donor's deed of gift.

THE PRESIDENT'S SCHEDULE

Friday - February 3, 1978

7:30	Breakfast with Vice President Walter F. Mondale, Secretary Cyrus Vance, Dr. Zbigniew Brzezinski and Mr. Hamilton Jordan - The Roosevelt Room
-	
-	
9:00	Dr. Zbigniew Brzezinski - The Oval Office.
•	
9:30	Mr. Frank Moore - The Oval Office.
9:30	MI. FIRM MODIE - THE OVAL OFFICE.
•	
9:45 (15 min)	Meeting with Members of Congress Regarding Presidential Commission on World Hunger.
· .	(Dr. Peter Bourne) - The Cabinet Room.
10:30	Mr. Jody Powell - The Oval Office.
11:00	Mr. Charles Schultze - The Oval Office.
•	
12:15	Lunch with Congressman Thomas Foley - Oval Office.
•	
1:30 (5 min.)	Courtesy Call by the National Commander of The American Legion, Robert Charles Smith. (Ms. Midge Costanza) - The Oval Office.
1:45	Senator Birch Bayh. (Mr. Frank Moore).
(15 min.)	The Oval Office.
(,	
3:25	Greet His Excellency Anwar al-Safat, President of the Arab Republic of Egypt, and Mrs. Sadat. The Diplomatic Reception Room.
3:27	Depart Diplomatic Reception Rocz en route Helicopter for Departure to Camp David. OPTION: Speak to Press.
3:30	Helicopter departs South Grounds en route

Camp David.

THE WHITE HOUSE WASHINGTON

2-3-78
To Lipshutz & Jordan

After I sign a

final order or nomi
mation do not delay

or Caucel its trans
mission without my

personal approval.



THE WHITE HOUSE WASHINGTON Feb. 3, 1978

The First Lady

The attached was returned in the President's outbox. It is forwarded to you for your information.

Rick Hutcheson

BOOKS REPLACED ON SECOND FLOOR SHELVES



SE Ref sage we can get forther we can get forther fort

BOOKS REPLACED ON SECOND FLOOR SHELVES (Removed to Conference Room, East Wing)

France, Anatole - The Crime of Sylvestre Bonnard

Balzac, Honore de - Pere Goriot

Ferber, Edna - A Peculiar Treasure

Deland, Margaret - Old Chester Tales

Stewart, George - Storm

Morton, Frederick - The Rothschilds

Carr, William - The Duponts of Delaware

Chapman, John, ed. - The Best Plays of 1951-1952

Gwynn, Stephen - The Letters and Friendships of Sir Cecil Rice, 2 vols.

Baruch, Bernard - My Own Story

Boileau, Ethel - A Gay Family

Cather, Willa - Sapphira and the Slave Girl

Meigs, Cornelia - Swift Rivers

Blackburn, John - Packed for Murder

Block, Herbert - The Herblock Gallery

Beebe, William - The Arcturess Adventure

Lamont, Lansing - The Day of Trinity

Roosevelt, Theodore - Through the Brazilian Wilderness

Lewis, Sinclair - It Can't Happen Here

Bulliet, C.J. - The Significant Moderns

Dugan, Alan - Poems

Forster, C.S. - The Ship

Fuller, Timothy - Harvard Has a Homocide

Lampedusa, Guiseppe de - The Leopard

Durant & Bettmann - Pictorial History of American Sports

Knowles, John - A Separate Peace

Nash, Ogden - The Private Dining Room

Bianco, Margery - Winterbound

Beath, Janet - No Second Spring

Wechter, Dixon - When Johnny Comes Marching Home

Yutang, Lin - My Country and My People

Ferguson, Erna - Venezuela

Blackmore, R.D. - Lorna Doone

Sears, Paul - Deserts on the March

Tey, Josephine - The Daughter of Time Nicholson, Meredith - The Cavalier of Tennessee Blanco, Fierro - The Journey of the Flame Lilienthal, David - This I Do Believe Beer, Thomas, The Mauve Decade Capek, Karel - President Masaryk Tells His Story Franck, Harry - A Vagabond Journey Around the World Priestley, J.B. - Midnight on the Desert Waters, Frank - Book of the Hopi Pilkington, J.G. - The Confessions of Saint Augustine Lewisohn, Ludwig - Up Stream Douglas, William O., My Wilderness Atherton, Gertrude - The Conqueror Gollomb, Joseph - The Portrait Invincible Mann, Thomas - Buddenbrooks Striblens, T.S. - Unfinished Cathedral Schawarzbart, Andre - The Last of the Just Guedalla, Philip - The Second Empire O'Brien, Frederick - White Shadows in the South Seas Moore, George - The Brook Kerith Colby, Merle - Alaska Selinko, Annemarie - Desiree Lindbergh, Anne Morrow - Listen! the Wind Shotwell, James - The United States in History Heckscher, August - The Public Happiness Cartier-Bresser - Photographs Turris, John - All-America Merrick, Elliot - True North Burnett. W.R. - The Giant Swing Loewenstein, Karl - Brazil Under Vargas Kosetler, Arthur - Darkness at Noon Foster, Michael - American Dream Macdonell, A.G. - England, Their England Davis, William - A History of France West, Richard - Gideon Welles Ley, Willy - Rockets, Missles and Space Travel Wald, Lillian - Windows on Henry Street Greene, Graham - The Comedians Nevins, Allan - Hamilton Fish Chenez, Sheldon - The Theatre, 3000 Years Downes, Olin - Treasury of American Song

Thurber, James - The Thurber Carnival

Thurber, James - Lanterns & Lances

Forbes-Robertson, Diana - My Aunt Maxine

Davis, Forrest - How War Came

Davis, Clyde - The Arkansas

Hawthorne, Nathaniel - House of the Seven Gables

Johnson, James - Saint Peter Relates an Incident

Beebe, Lucius - Mixed Train Daily

West, Rebecca - The New Meaning of Treason

Powell, Norman - Anatomy of Public Opinion

Salazar, Adolfo - Music in Our Time

Ley, Willy - The Conquest of Space

Sienkiewiez, Henryk - Quo Vadis

Auchincloss, Louis - The Rectar of Justice

Costain, Thomas B. - The Tontine

Brink, Carol - Caddie Woodlawn

DeVoto, Bernard - The Journals of Lewis and Clark

Lengyel, Emil - The Danube

Percy, Walker - The Moviegoer

Goldstron, John - A Narrative History of Aviation

Nordhoff, Charles and Hall, James - Men Against the Sea

Scrakow, Ruth - The Bonney Family

Bontemps, Arna - 100 Years of Negro Freedom

Simonov, Konstantine - Days and Nights

Steinbeck, John - Travels with Charley

Melchinger, Siegfried - The Concise Encyclopedia of Modern Drama

..... The Bible and the Common Reader

Anderson, Sherwood - The Sherwood Anderson Reader

Editors of Esquire - Great Men and Moments in Sport

THE WHITE HOUSE
WASHINGTON

done

FRIDAY - FEBRUARY 3, 1978 2:15 P.M.

REMINDER FROM FRANK MOORE

TALK TO SENATOR CASE ABOUT MIDEAST/SADAT.

THE WHITE HOUSE WASHINGTON

February 3, 1978

Frank Moore

The attached letter was returned in the President's outbox and is forwarded to you for appropriate handling.

Rick Hutcheson

CONSUMER REPRESENTATION BILL

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON February 3, 1973

MEMORANDUM FOR THE PRESIDENT

FROM:	FRANK MOORE & MAR.
SUBJECT:	Letter in Support of the Office of Consumer Representation Bill

Attached, for your signature, is a letter to Representative Applegate urging his support for the Consumer Representation Bill. He is among 26 Members of the House who are "Undecided" and to whom we want to send the same letter.

These particular Members of the House (see attached list) were first mentioned to you by Ralph Nader a few weeks ago, when you met with him.

If you approve the letter, we will have the additional letters autopenned.

(Esther Peterson requests that you sign the letter "Jimmy.")

APPROVE	
DISAPPROVE	.:

Office of Consumer Representation

Undecided

```
Applegate (Ohio)
٦.
     Pickle (Texas)
2.
     Hannaford (Calif.)
3.
     Evans (Ga.)
     Gephardt (Mo.)
5.
     Ulman (Ore.)
6.
     A. Murphey (Pa.)
Cavanaugh (Nebraska)
Holland (S.C.)
7.
8.
```

9.

Roncalio (Wyoming, retiring) 10.

Neal Smith (Iowa) 11.

Burlison (Mo.) 12.

Rahall (W.V.) 13.

14. Glickman (Kansas)

Leaning no, though persuadable

```
Lundine (N.Y.)
15.
       Hanley (N.Y.)
Slack (W.V.)
16.
17.
       Giarmo (Conn.)
Bennett (Fla.)
Hefner (N.C.)
18.
19.
20.
       Bryon (Md.)
21.
       M. Lloyd (Tenn.)
22.
```

Alabama, special category

Reps. Bevill, Flippo, Flowers and Buchanan (R) have each indicated that they are not unalterably opposed to the bill, but none of them can be the only Alabama member to be for it. Thus, if one or two agree to go for it, all may.

THE WHITE HOUSE WASHINGTON

February 3, 1978

To Congressman Doug Applegate

Next week Jack Brooks is going to bring up a good bill (H.R. 9718) to pull together the Federal Government's consumer programs into a small Office of Consumer Representation. I think this is an important reorganization effort, one which will make government more efficient.

The bill will not mean more government interference; in fact, the new office would not be authorized to write a single regulation. All we are trying to do is to ensure that consumers will get a fair shake in government proceedings where regulations are written.

Pressure from those who have had a monopoly on participation in regulatory procedures, to defeat this legislation, has been intense. I hope I can count on you to resist this pressure and to assist in gaining passage of the legislation to establish an Office of Consumer Representation.

Sincerely,

The Honorable Doug Applegate U.S. House of Representatives Washington, D. C. 20515

THE WHITE HOUSE WASHINGTON

February 3, 1978

Nelson Cruikshank

The attached was returned in the President's outbox today and is forwarded to you for appropriate handling.

Stu - please convey the President's comments to Sec. Califano.

Rick Hutcheson

cc: Stu Eizenstat
Jody Powell
Jack Watson
Tim Kraft
Fran Voorde

RE: ADMINISTRATION'S POSTURE VIS-A-VIS
THE SOCIAL SECURITY AMENDMENTS
OF 1977 AS RELATED TO ENERGY
LEGISLATION AND NEXT FALL'S
ELECTION





	THE WHITE HOUSE			
		WAS	SHINGTON - O 1	
	Natito Sty: P/S cowey The Pres's Comments to Secretary Californo			
	N	ale to > T4, "	Chair	
4	•	ments 7	to secution carefully	
	(F	OR STAFFING	
		1 1 - 1	OR INFORMATION	
			ROM PRESIDENT'S OUTBOX	
			OG IN/TO PRESIDENT TODAY	
		L L	MMEDIATE TURNAROUND	
Ö				
ij	ا۔ا	مرم المار الم	1 Cruiks hanh	
ပ်	FYI	CE NEGOTI	(Classies	
Æ	14			
		MONDALE	ENROLLED BILL	
		COSTANZA	AGENCY REPORT	
		EIZENSTAT	CAB DECISION	
		JORDAN	EXECUTIVE ORDER	
		LIPSHUTZ	Comments due to	
		MOORE	Carp/Huron within	
		POWELL	48 hours; due to	
		WATSON	Staff Secretary	
		McINTYRE	next day	
		SCHULTZE		
,			-	
.—	_	ADACON	- I department	
-	-	ARAGON	KRAFT	
	-	BOURNE	LINDER	
-	-	BRZEZINSKI	MITCHELL	
	_	BUTLER	MOE	
-	-	CARP	PETERSON	
-	\vdash	H. CARTER	PETTIGREW	
-	+	CLOUGH	POSTON	
-	+-	FALLOWS	PRESS	
-	-	FIRST LADY	SCHLESINGER	
\vdash	+	HARDEN	SCHNEIDERS	
\vdash	+	HUTCHESON	STRAUSS	
-	+-	JAGODA GAMMILL	VOORDE	
1	L	GVIMINITITI	WARREN	

THE WHITE HOUSE WASHINGTON

2/2/78

Mr. President:

Eizenstat generally concurs with Cruikshank's recommendation for a positive Administration posture on the recent Social Security legislation. However, Stu suggests that Secretary Califano and the Social Security Administration take the principal responsibility for claiming credit for the legislation. "This approach is consistent with the priorities for your 1978 Agenda and avoids your personal identification with tax increases which clearly are viewed as painful by many Americans."

Congressional Liaison concurs with Cruikshank.

Tim Kraft has no comment on the request for a meeting with you.

Rick

Electroctatic Copy Medo for Prescription Perposes

THE WHITE HOUSE

WASHINGTON

January 27, 1978

The son- I agree that we should all that we should all that the a fositive atting the find the soc Sec than should actively promote the public education on the program on the 1977 bill. I see

MEMORANDUM FOR THE PRESIDENT

FROM:

NELSON H. CRUIKSHANK

SUBJECT:

Administration's Posture vis-a-vis the "Social Security Amendments of 1977" (P.L. 95-216) as Related to Energy Legislation and next Fall's Election

Camparyn -You Can see ne D' course

I. You are, of course, aware of the campaign of criticism against the subject legislation which has been carried on in the public press and other media. For the most part, ignoring the positive aspects of this legislation, the description of the measure has concentrated on the increases in taxes. Very often, this is represented as a "tripling" of the tax and a widespread negative attitude toward the legislation has been engendered.

The picture presented is a result of combining several factors in the tax structure such as:

- A. Adding on to those increases which were already in the law, the increases contained in the 1977 measure, and
- B. Compounding this by applying the two-level increases to the top level of wages subject to taxes far into the future.

The startling tax figures that they come up with are presented as though they apply to the average wage earner which, of course, they do not. The result, however, has been that undoubtedly millions of working people fully expect that the Social Security deductions from their pay envelopes will be unreasonably high as a result of the 1977 legislation.

II. I have discerned an inclination among some people in the Administration to disavow the achievements of the 1977 Social Security Amendments. Some of them seem themselves to be victims of the media misrepresentations

and distortions. They are inclined to overlook the fact that the law contains at least fifteen positive improvements in the benefit structure in addition to the undergirding of the financial integrity of the system. If this attitude prevails, it can present a serious threat to the Administration for the following reasons:

- A. The legislation is a result of Administration efforts. We cannot deny this now even if we should want to. Congress did adopt most of the Administration's proposals.
- B. In many respects, the Members of Congress who voted in support of the Administration's position were performing in the best tradition of statesmanship: as politicians elected to short-term office, they faced up to the needs of a long-term nature. (This, of course, is especially true with respect to all Members of the House and one-third of the Senate. Even under the most dire predictions, there was no possibility of Social Security not being able to meet its benefit obligations through the fall of 1978.)
- C. This is essentially what you are asking the Congress to do with respect to the energy problem--namely, to enact legislation which will in the short-term require some sacrifice and discipline on the part of consumers (e.g., voter operators of automobiles) in order to avoid the long-term consequences of inaction.
- Right here is the potential connection between D. our espousal of the Social Security financing measure and the energy legislation: if Members of Congress who faced up to the longterm demands of the Social Security system and assumed the political risk involved in that stance see spokesmen for the Administration now yielding to the media distortion and criticisms of that measure, they will clearly get a signal that there may be no advantage in taking the risks involved in supporting the energy legislation when there is no immediate short-term crisis. They will be prompted to ask themselves if, after a majority of them vote to support the Administration's energy bill and the inevitable

Jie heard of no one doing This: media campaign of criticism is launched, the Administration might become apologetic about it as it had done with respect to the Social Security financing measure.

This, of course, is only a possibility. It can be avoided if the Administration takes a bold and positive posture with respect to the Social Security legislation and turns the potential disadvantage to our advantage. In short, our positive position with respect to the Social Security law gives us the opportunity to send a clear signal to Congress that we will claim as victories the passage of bills that we have supported in the course of the legislative process. The attitude I have heard expressed in some quarters of your official family during the drafting of the State of the Union Message, "the less we say about Social Security the better, "can only contribute to an erosion of your influence with Congress. (Note: These very same considerations relate to the vote on the Panama Canal treaties. We are asking short-term legislators to act on a long-term diplomatic need.)

Recommendations

A positive stance with respect to the Social Security legislation should be mounted. It should include the following elements:

A. Public statements by you, the Cabinet Members and other Administration spokesmen on every appropriate occasion should refer to the sense of responsibility displayed by Members of Congress who supported the Social Security legislation.

HEW and the Social Security Administration should give all possible assistance to the Members of Congress in responding to critical mail. One element of this could be to help analyze the criticisms to discern how much of it is in response to the actual impact of increased taxes and how much in response to the impact on their constituents by the exaggerated and distorted accounts of tax increases on the part of the media.

Did We fact falk shout 1977 any 1977 legislation?

III.

referre face

A.

Saving Enjoyen

Soc Sec Enjoyen

for bankrupken

B.

Jagnee

HEW should move quickly to appoint a Social c. Security Commissioner. He or she should be one who understands the system, is sympathetic with its principles, purposes and objectives. He or she should be more than a technician. He or she needs to be a positive advocate of the system and be the person in government who represents the needs of the 33 million beneficiaries, as well as the interest of the 105 million people who this year will pay taxes to support the system. Some past Commissioners of Social Security, such as Altmeyer, Schottland and Ball, while avoiding political propaganda as such, have proven important political assets to the Presidents under whom they served.

As your Counsellor on the Aging, I cannot overstate what I believe to be the importance of these matters both to older Americans who depend upon the system but to the members of the younger generation who now support the system, as well as the political leadership of this Administration.

I believe the continued effective leadership of the Administration is not unrelated to the welfare of the older Americans whose interest it is my responsibility to present to you. I believe this matter is so important that I would like to have the opportunity to present it to you personally and to members of your official family.

WASHINGTON



Date: January 30, 1978

MEMORANDUM

FOR ACTION:

Stu Eizenstat Andrewski Hamilton Jordan Frank Moore Concest Jody Powell Tim Kraft NC

FOR INFORMATION:

The Vice President Midge Costanza

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Memo from Nelson H. Cruikshank Re:
Administration's Posture vis-a-via the "Social Security
Amendments of 1977" (P.L. 95-216) as Related to Energy Legislation
and next Fall's Election

YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:

TIME: 12:00 pm

DAY: Wednesday

DATE: February 1, 1978

Δ	CT	ION	REQ	UEST	FD.
_	\sim 1	U 1 V		σ L σ I	LU.

x Your comments

Other:

STAFF RESPONSE:

____ | concur.

___ No comment.

Please note other comments below:

WASHINGTON

February 1, 1978

MEMORANDUM FOR:

THE PRESIDENT

FROM:

STU EIZENSTAT

SUBJECT:

Nelson Cruikshank Memo of 1/27/78

I generally concur with the recommendation Nelson makes concerning the need for a positive Administration posture on the recent Social Security legislation. However, I would suggest that the principal responsibility for claiming credit in a more positive light for this legislation should rest with the Secretary of HEW and the Social Security Administration. This approach is consistent with the priorities for your 1978 Agenda and avoids your personal identification with tax increases which clearly are viewed as painful by many Americans.

WASHINGTON

January 27, 1978

MEMORANDUM FOR THE PRESIDENT

FROM:

Nelson H. Cruikshank



Attached is a memorandum in which I spell out at some length my concern over what I sense to be an inclination to disassociate this Administration from one of its major legislative achievements: namely, the restoration of the financial integrity of the Social Security system.

The memorandum sets forth the basis for my concern over the adverse effect such a stance could have on other seemingly unrelated proposals such as energy legislation and the Panama Canal treaties. It concludes by making specific recommendations as to how to avoid these adverse consequences.

Attachment

亚自译 早秋歌夏美白歌诗人 出於中 公历》所

THE WHITE HOUSE

WASHINGTON

February 2, 1978

MEETING WITH SENATOR BIRCH BAYH

Friday, February 3, 1978 1:45 p.m. (15 minutes)
The Oval Office

From: Frank Moore J. M.//

I. PURPOSE

To discuss intelligence matters and related legislative issues.

II. BACKGROUND, PARTICIPANTS & PRESS PLAN

- A. <u>Background</u>: Senator Bayh is a quiet, undemanding but consistent supporter of the Administration. He is next in line to be Chairman of the Senate Select Committee on Intelligence, succeeding Senator Inouye.
- B. <u>Participants</u>: The President Senator Birch Bayh Frank Moore
- C. Press Plan: White House Photo.

III. TALKING POINTS

- 1. Senator Bayh has been very helpful to us and this fact should be acknowledged. He played in important role in winning approval for Frank Carlucci, Deputy Director of the CIA.
- 2. Senator Bayh may mention Mark Hasten who is a very good friend of his and is being considered for the Export Council. He feels that the delay in making this appointment has been interminable. We understand that White House Personnel will be sending over the list of 22 members to Hamilton within two weeks. Mr. Hasten will be on the list.

WASHINGTON

DATES JAN 23 78

FOR ACTION: ZBIG BRZEZINSKI

INFO ONLY: THE VICE PRESIDENT

HAMILTON JORDAN

JIM MCINTYRE - study should hulado

FROM: RICK HUTCHESON WHITE HOUSE STAFF SECRETARY PHONE 456-7052

SECRET PRESS MEMO DATED 1/23/78 RE AN APPROACH TO THE PEOPLE'S SUBJECT REPUBLIC OF CHINA THROUGH SCIENCE AND TECHNOLOGY

RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY 1200 PM WEDNESDAY JAN 25 78

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: () I CONCUR. () NO COMMENT. () HOLD; DO NOT FORWARD.

PLEASE NOTE OTHER COMMENTS BELOW:

DECLASSIFIED Per, Rac Project

Hold C

THE CHAIRMAN OF THE COUNCIL OF ECONOMIC ADVISERS WASHINGTON

February 1, 1978

EYES ONLY

MEMORANDUM FOR THE PRESIDENT

FROM:

Charlie Schultze CLS

SUBJECT:

Unemployment in January (to be released

Friday at 9:00 a.m.)

The <u>unemployment</u> rate fell another notch in January, to 6.3 percent from 6.4 percent in December.

Total employment rose by 290 thousand, while the <u>labor</u> force grew by 190 thousand.

Because of the snow, the companion survey of employment and hours of work in business establishments has been slightly delayed. We rely on these numbers to give us a sense of the most recent strength in employer demand for labor. But the employment data cited above indicate that economic activity moved up well in January.

Note: On the basis of two days of testifying before three Committees of Congress on your economic program, several points are emerging:

- 1. The need for a tax cut is accepted, for both business and individuals. The \$61 billion deficit does not appear to be causing a major problem, although no one is exactly happy about about it, and no one wants to take responsibility for raising it.
- 2. There is substantial complaint that tax cuts are not large enough in the \$20-\$50 thousand brackets. Congressmen keep citing the fact that these people are hit hardest by the social security tax increases. (I have been reminding them that these same people are also increasing their future retirement pensions as the wage base goes up.)

- 3. There is not much sympathy for DISC, deferral, tightening up on entertainment allowances, and the medical care deduction reforms.
- 4. But Congress is in a bind. They don't want to raise the 1979 deficit above 1978. Yet they can't kill the reforms and sweeten up the tax cut for the \$20-\$50 thousand group, and keep the net tax cut at a point which meets the deficit target.
- 5. Some of the Republicans are pushing the idea that additional tax cuts will stimulate the economy so much that the deficit won't be increased. But I doubt if any responsible economic analyst is going to be found who will confirm this for them. The Budget Committee staffs and the CBO will keep the Congress honest on this.

...

PHE THERESISEES

WASHINGTON

February 2, 1978

0

LUNCH WITH CHAIRMAN THOMAS S. FOLEY (D-WASH. 5)

Friday, February 3, 1978 12:15 p.m. (30 minutes) The Oval Office

The Ovar Office

From: Frank Moore

I. PURPOSE

To discuss the legislative session and Democratic congressional campaigns.

II. BACKGROUND, PARTICIPANTS, AND PRESS PLAN

1. Background: Rep. Foley is Chairman of the Agriculture Committee, Chairman of the House Democratic Caucus, and a member of the Special Welfare Reform Subcommittee.

Welfare: Rep. Foley has been very helpful during the conceptual markup of the welfare reform bill. The Special Welfare Reform Subcommittee will begin its work on the legislative language reflecting the agreed upon concepts on Thursday, February 2. On most issues, Rep. Foley has supported the Administration position. As the Chairman of the Agriculture Committee, he is very knowledgeable about the food stamp program and, consequently, understands many of the similar issues in welfare better than many other subcommittee members. Although Rep. Foley did not vote with the Administration on the question of cashing out food stamps, he refrained from lobbying other members of the Agriculture Committee who serve on the Welfare Subcommittee. When the issue arose in the form of a conceptual motion, some members of the Agriculture Committee voted with us, and we will need their votes again when the issue arises during consideration of the legislative language.

Agriculture: The most pressing issue is the current farm situation and what can be done. Yesterday, February 1, Secretary Bergland testified before the Agriculture Committee. Farm representatives seemed polite but not satisfied. Beginning next Monday, the Agriculture Committee will hold two weeks of hearings on the farm situation in general.

Democratic campaigns: As Chairman of the House Democratic Caucus, Rep. Foley is very concerned about maintaining the Democratic majority in the House. Throughout the last session, he was one of the most vocal Members regarding certain issues being "no win" situations and causing the defeat of Democrats. Issues such as consumer protection, he claims, cannot pass this session anyway, so he questions why the Administration would push a bill which could possibly cause the defeat of marginal Democrats. He will probably want to discuss this type of situation in an overall discussion of congressional re-election campaigns. It is said that Rep. Foley is in political trouble in his home district, which intensifies his interest in re-election campaigns.

- 2. Participants: The President and Chairman Tom Foley
- 3. Press Plan: White House photographer.

III. TALKING POINTS

- 1. Encourage Rep. Foley to continue his support of the Administration positions on welfare reform, and ask him to be as low key as possible on his opposition to the food stamp cash out question.
- 2. In a general discussion of the farm situation, you should ask his opinion as to whether or not we should have a feed grain set aside. We are in the process of making the final decision, and we need the Chairman's ideas on this issue.
- 3. Emphasize to Rep. Foley your desire and that of others in the Administration to be of assistance in the Democratic campaigns this year. Ask for his suggestions.
- 4. Rep. Foley is very sensitive to issues which pertain to the west. It would be appropriate for you to ask his advice on these issues.

WASHINGTON

February 3, 1978

AMERICAN LEGION

Friday, February 3, 1978 1:30 p.m. (5 minutes) Oval Office

From: Margaret Costanza MC

I. PURPOSE

Presentation to the President of a bound volume of Resolutions from the 1977 national convention held in Denver, Colorado.

II. BACKGROUND, PARTICIPANTS AND PRESS PLAN

A. Background: This courtesy call and presentation by the National Commander and National Adjutant has been for many years a custom of the American Legion. You accepted from the past National Commander the 1976 Resolutions.

The photograph of your meeting will appear in the American Legion magazine which has a circulation of 2,900,000.

- B. Participants: Robert Charles Smith, National Commander; Frank C. Momsen, National Adjutant; George Michael Schlee, Director of National Security, Foreign Relations Division.
- C. Press Plan: White House Photo

III. TALKING POINTS

The American Legion has a membership of 2,700,000 veterans and 1,000,000 women in its auxiliaries. Its membership is broadly based.

Although opposed to the Administration on several initiatives, notably the Panama Canal, the American Legion has taken a very strong posture regarding energy conservation as evidenced by Resolution 514 which urges you to implement policy to reduce energy usage in the United States and Resolution 517 which initiates energy conservation programs within the American Legion.

In their Resolution 295, the American Legion has pledged its support to the President's Three-Point Program to encourage the employment of veterans. (Point #1 - disabled veterans outreach program; Point #2 - HIRE; and Point #3 - 35 percent participation rate for veterans for public service jobs under CETA).

THE WHITE HOUSE WASHINGTON

February 3, 1978

Jack Watson

The attached was returned in the President's outbox today and is forwarded to you for your information. The signed original has been given to Stripping for mailing.

Rick Hutcheson

cc: Stripping

RE: LETTER TO ROSS O DOYEN

THE WHITE HOUSE WASHINGTON February 3, 1978

Secretary Bergland

The attached was returned in the President's outbox. It is forwarded to you for your information.

Rick Hutcheson

THE WHITE HOUSE WASHINGTON

FOR STAFFING FOR INFORMATION

FROM PRESIDENT'S OUTBOX LOG IN/TO PRESIDENT TODAY

i est	,		IMMEDIATE TURNAROUND
ACTION	FYI	CL	Bagland
		MONDALE	ENROLLED BILL
		COSTANZA	AGENCY REPORT
		EIZENSTAT	CAB DECISION
		JORDAN	EXECUTIVE ORDER
		LIPSHUTZ	Comments due to
	\Box	MOORE	Carp/Huron withi
		POWELL	48 hours; due to
	0	WATSON	Staff Secretary
		McINTYRE	next day
	\neg	SCHULTZE	
_	_	ARAGON	KRAFT
\dashv	_	BOURNE	LINDER
1	_	BRZEZINSKI	MITCHELL
\perp	_	BUTLER	MOE
	_	CARP	PETERSON
Ш	_	H. CARTER	PETTIGREW
		CLOUGH	POSTON
	_	FALLOWS	PRESS
Ш		FIRST LADY	
Ш		HARDEN	SCHNEIDERS
		HUTCHESON	STRAUSS
		JAGODA	VOORDE
		GAMMILL	WARREN
			. • • • • • • • • • • • • • • • • • • •

WASHINGTON

February 1, 1978

ha ch MEMORANDUM FOR THE PRESIDENT

FROM:

Jack Watson

SUBJECT:

LETTER TO/RO\$S O. DOYEN,

OF THE KANSAS STATE SENATE PRESIDENT

I have attached, for your signature, a letter to Senator Doyen in response to his sending you a copy of Kansas Senate Resolution No. 1866.

The Resolution alludes to the \$3.7-billion reduction for agriculture in the FY 79 Budget. Although these statistics are basically correct, they need to be properly interpreted. Most of the decrease appears in entitlement programs whose projected expenditures are based on average production. The principal reason the projected 1979 expenditures for the entitlement programs are lower is that production during FY 78 was significantly higher than the average. Another reason for the lower 1979 budget total is the high first-year costs of establishing the planned 30-35 million ton wheat and feed grain reserves.

I have asked Bob Bergland to follow-up with a proper explanation on the decrease in the FY 79 budget; Bob is doing so.

Attachment

J. (3 44)

February 1, 1978

To Senator Ross Doyen

When I met yesterday with Midwestern Governors to discuss agricultural problems, Governor Bennett provided me with a copy of Senate Resolution No. 1866.

I appreciate your sending me the resolution and assure you that I, too, am greatly concerned about the difficult economic circumstances facing the nation's farmers. I am confident that the Food and Agricultural Act of 1977, which as you know is the most favorable farm legislation ever enacted, will help to provide the steady, stable economic improvements that our farmers so badly need and deserve.

The meeting yesterday provided an excellent forum for reviewing recent initiatives and discussing what other constructive actions might be taken. I am sure Governor Bennett will want to brief you on our discussion.

Since a proper explanation on the budget issue referred to in your resolution is rather lengthy, I have asked Secretary Bob Bergland to respond to that point in a separate letter.

Please convey my thanks to the members of the Senate for expressing their concern on this important national issue.

Sincerely,

The Honorable Ross O. Doyen

President

Senate of the State of Kansas

State House

Topeka, Kansas 66612

THE WHITE HOUSE WASHINGTON Feburary 3, 1978

Bob Lipshutz

The attached was returned in the President's outbox today and is forwarded to you for your information.

Rick Hutcheson

RE: LETTER REGARDING ALLEGED VIOLATIONS BY ESTHER PETERSON'S STAFF

	
	STAFFING
	INFORMATION
	M PRESIDENT'S OUTBOX
LOG	IN/TO PRESIDENT TODAY
IMMI	EDIATE TURNAROUND
, , , , , , , , , , , , , , , , , , ,	3
	<u> </u>
MONDALE	ENROLLED BILL
COSTANZA	AGENCY REPORT
EIZENSTAT	CAB DECISION
JORDAN	EXECUTIVE ORDER
LIPSHUTZ	Comments due to
MOORE	Carp/Huron within
POWELL	48 hours; due to
WATSON	Staff Secretary
McINTYRE	next day
SCHULTZE	
	·
A DA CON	Literano
ARAGON	KRAFT
BOURNE	LINDER
BRZEZINSKI	MITCHELL
BUTLER	MOE
CARP	PETERSON
H. CARTER	PETTIGREW
CLOUGH	POSTON
FALLOWS	PRESS
FIRST LADY	SCHLESINGER
HARDEN	SCHNEIDERS
HUTCHESON	STRAUSS
JAGODA	VOORDE
GAMMILL	WARREN

February 1, 1978

TO THE PRESIDENT

FROM: Robert Lipshutz

For your information

Electrostatic Cong Lado for Practivation Perposes THE PRESIDENT HAS SEEN

THE WHITE HOUSE

January 31, 1978

806-900d

Dear Mr. Lesher:

Stuart Eizenstat has requested that I respond to your letter which generally concerns 18 U.S.C. §1913 and specifically contains allegations of violations of that statute by Esther Peterson and members of her staff.

I apologize for the delay in responding to your letter, but wanted to have ample opportunity to research the question myself and to have the Justice Department review its interpretation of 18 U.S.C. §1913. In addition, I wanted to examine the procedures which have been followed by Ms. Peterson and members of her staff. These steps have now been accomplished and I am responding accordingly.

First, I want to assure you that the entire White House staff has been made aware of 18 U.S.C. §1913 and has been instructed to comply with its provisions. I am hopeful that no member of the White House staff is, or has been, violating 18 U.S.C. §1913; I am aware of no such violations.

Your letter states "we know that Esther Peterson and staff are continuing to lobby daily, both directly with Congress and indirectly by way of speaking platforms across the country." I should like to first address your statement that Ms. Peterson and members of her staff "are continuing to lobby daily, both directly with Congress and . . . "

Our constitutional form of government contemplates direct Executive Branch "lobbying" of Congress. The practice of high level officials advocating a President's legislative program to members of Congress is deeply rooted in the history of this government. Such direct communication with members of Congress by Executive Branch officials is an important factor in the development of legislative policy. It is my view that the intent of Congress in enacting 18 U.S.C. §1913 was not to stem or curtail direct communication between members of the Executive Branch and the Congress, but to

bar the use of appropriated funds for indirect efforts at communication with the Congress, such as advertisement, telegrams, telephones and letters to members of the public, urging that they contact members of Congress. After reviewing 18 U.S.C. §1913, its legislative history and the contacts Ms. Peterson and members of her staff have made with Congress, I have concluded that there have not been such improper, indirect contacts as are prohibited by 18 U.S.C. §1913.

With respect to your suggestion that Ms. Peterson and members of her staff are guilty of "indirectly" lobbying, "by way of speaking platforms across the country", I have concluded that to the extent a federal official utilizes public forums and meetings with individuals or groups and relies upon normal workings of the press, he or she may say anything he or she wishes without fear of violating §1913. Executive Branch communications with individual citizens, or citizens groups, could not be significantly curtailed without grave injury to First Amendment interests. The Administration has a right and an obligation to explain publicly its legislative program.

For the above reasons, I must advise you that I am unaware of any improper conduct by Ms. Peterson or her staff which would constitute a violation of 18 U.S.C. §1913.

You referred to President Carter's commitment to moral and legal principles; I assure you of his ongoing commitment to such ideals. In that regard, you can be assured of his determination to enforce all federal laws. However, that commitment does not require curtailment of the right of freedom of speech nor that federal officials be discouraged from speaking out on the President's legislative programs or other matters of interest to them or the public.

Thank you for your interest in this matter

Sincerely,

Robert J. Lipskutz

Counsel to the President

Mr. Richard L. Lesher President Chamber of Commerce of the United States 1615 H Street, N.W. Washington, D.C. 20062

cc: Ms. Esther Peterson
Mr. Stuart Eizenstat

Talk to Tom

Talk to som

foley about how

foley we might help

individual longuess

individual longuess

members this year for he reelected_
(Photo-letter, etc)

To



THE WHITE HOUSE WASHINGTON FEBRUARY 3, 1978

MR. PRESIDENT

ROGER MUDD AND A CBS FILM CREW ARE FOLLOWING THE VICE PRESIDENT THIS WEEK.

THEY WANT TO DO A MINUTE AND A HALF OF FOOTAGE AS YOU GO INTO THE FOREIGN POLICY BREAKFAST THIS MORNING. MAXINE BURNS OF THE VICE PRESIDENT'S OFFICE WILL USHER THEM IN AND OUT.

TIM KRAFT

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

3 February 1978

MEMORANDUM FOR THE PRESIDENT

FROM:

RICK HUTCHESON

SUBJECT:

Status of Presidential Requests

EIZENSTAT:

(1/30) Set up a 30 minute meeting regarding Civil Service Reform -- Done.

MOORE:

1. (1/27) Check with Max Cleland on the memo given to the President from Cong. Ray Roberts concerning Pension Reform -- In Progress, (expected 2/7).

STRAUSS:

(1/30) Whom do you suggest to monitor the U.S./Japanese economic relations -- Done (in 2/3 Weekly Report).

SCHULTZE:

(1/30) Why wasn't the problem of reduction in federal unemployment tax rates raised with the President when UI tax reduction was proposed? -- In Progress, (expected 2/7).

ADAMS:

(1/30) Let our position be clearly known about the Waterway User Fee legislation, including the possibility of veto -- Done, (report on follow-up to be included in 2/3 Weekly Report).

MCINTYRE:

1. (1/19) (and Bourne) In general, the President agrees with Peter's memo on International Health, but a policy review is necessary. You and Peter give the President a time schedule -- <u>In Progress</u>, (expected 2/7, previously expected 1/31).

VICE PRESIDENT:

1. (1/25) Briefly assess advisability of buying some copper for stockpile -- In Progress, (with Vice President, NSC and interagency group, expected for the President's review on 2/6).

BRZEZINSKI:

1. (12/19) Assess with the Vice President and Frank Moore the best strategy for congressional action regarding the Turkish and Greek DCA's -- In Progress, (memo from Vance, H. Brown and Brzezinski expected 2/8).

FOR STAFFING FOR INFORMATION

FROM PRESIDENT'S OUTBOX LOG IN/TO PRESIDENT TODAY

- I				IMMEDIATE		TURNAROUND
5						
-	4					•
ACT TON		•				
+	+	MONDALE		 †		ENROLLED BILL
+	†	COSTANZA				AGENCY REPORT
\top	1	EIZENSTAT				CAB DECISION
1	T	JORDAN				EXECUTIVE ORDER
\top	7	LIPSHUTZ		4		Comments due to
T	T	MOORE				Carp/Huron withi
T	T	POWELL				48 hours; due to
T	T	WATSON				Staff Secretary
T	7	McINTYRE	C	· ·		next day
7	Т	SCHULTZE		,		
						•
-		ARAGON				KRAFT
+	+	BOURNE			_	LINDER
+	†	BRZEZINSK	T	·		MITCHELL
\top	+	BUTLER				MOE
+	1	CARP				PETERSON
\top	1	H. CARTER				PETTIGREW
1	1	CLOUGH				POSTON
T	T	FALLOWS				PRESS
7	T	FIRST LAD	Y			SCHLESINGER
T		HARDEN				SCHNEIDERS
1		HUTCHESON				STRAUSS
		JAGODA				VOORDE
T	T	GAMMILL			Γ-	WARREN
					L_	1 114 71/1/11/1

rick-please send me bcc
thanks -- ssc

MELLONE 2-5-78

MELLONE 10-8-78

MELLONE 10-8-78

MELLONE 10-8-10-10

MONIENDA 10-10-10

MONIENDA 10-10

MONI

Electrosterie Copy Made

Electrostatic Occy Marie for Processation Persons

INTERESTED PARENTES

US - ACTIVE ROLE

DISCUSSION - PEACE

HORN

FRIEND - STATESMAN

CONFAGE
ADMIRED By AMERING

PRIVILEISE - WORK

TO END LONG,

TRAGIC CONFLICT

THE WHITE HOUSE

WASHINGTON

February 3, 1978

why does the war?

MEMORANDUM FOR THE PRESIDENT

FROM:

HUGH CARTER

SUBJECT:

Weekly Mail Report (Per Your Request)

Below are statistics on Presidential and First Family:

INCOMING	WEEK ENDING 1/27	WEEK ENDING 2/3
Presidential First Lady Amy Other First Family	46,030 1,545 670 100	38,785 1,785 685 85
TOTAL	48,345	41,340
BACKLOG		
Presidential First Lady Amy Other	10,450 170 0	12,980* 800 0
TOTAL	10,620	13,780
DISTRIBUTION OF	PRESIDENTIAL MAIL	ANALYZED
Agency Referrals WH Correspondence Direct File White House Staff Other	22% 42% 23% 4% 9%	21% 46% 18% 4%
TOTAL	100%	100%
NOT INCLUDED ABOVE		
NOT INCLUDED ABOVE Form Letters and Post Cards	5,155	34,729

cc: Senior Staff

*In addition to the regular mail, two inspired write-in campaigns resulted in over 5,000 letters being delivered all at once in the last two days. This caused the backlog to be temporarily higher than usual.

of

MAJOR ISSUES IN CURRENT PRESIDENTIAL ADULT MAIL Week Ending 2/3/78

ISSUES	PRO	CON	COMMENT ONLY	NUMBER OF LETTERS
Support for Attorney General's Decision to Replace U.S. Attorney David Marston	0	100%	0	3,859
Support for President's 2/1/78 Fireside Chat (1)	9%	91%	0	1,110
President's Position re: Federal Funds for Abortion (2)	62%	38%	0	679
Support for Tougher Restrictions on Steel Imports	100%	0	0	639
Support for Panama Canal Treaties	88	91%	1%	570
Suggestions re: Tax Reform Package	0	0	100%	550
Increased Federal Funding for Farmers	99%	1%	0	472
Support for Labor Law Reform Bill	3%	97%	0	430
Suggestions re: Middle East Peace	0	0	100%	384
Support for Secretary Califano's "War on Smoking"	17%	82%	1%	340
Support for OMB Decision to Disallow Funds for Renovation of National Fire Academy	0	98%	2%	266
Support for Decision to Award Dallas-London Route to Braniff Airlines	21%	78%	1%	189
			TOTAL	9,488

(See Notes Attached)

NOTES TO MAJOR ISSUE TALLY

Week Ending 2/3/78

(1) SUPPORT FOR FIRESIDE CHAT (91% Con)

Mailgrams and telegrams sent after the talk are reflective of previous correspondence on the Treaties, with critics stressing the "danger" of giving the Canal to a "dictator."

Persons (9% Pro) commend the President for a "succinct, hard-hitting" statement, and some say the chat helped to clarify the issue, thereby convincing them to support the Treaties.

(2) PRESIDENT'S POSITION RE: ABORTIONS (62% Con)

Although mail in past weeks has reflected an apparent pro-abortion write-in campaign, more letters are now coming in from writers inspired by the Right-to-Life movement.

SADAT VISIT - ARRIVAL STATEMENT 2/3/78

Arrival 78

IT IS A GREAT PLEASURE TO WELCOME PRESIDENT SADAT, MRS. SADAT, AND HIS COLLEAGUES TO THE UNITED STATES. JUST ONE MONTH AGO, WE MET BRIEFLY IN ASWAN, AND IN THE BRIEF TIME WE HAD TOGETHER, WE RENEWED OUR PERSONAL FRIENDSHIP AND STRENGTHENED OUR COMMON COMMITMENT TO THE GOAL OF A JUST AND LASTING PEACE IN THE MIDDLE EAST.

2

PRESIDENT SADAT HAS WON THE ADMIRATION OF PEOPLE

AROUND THE WORLD FOR HIS HISTORIC VISIT TO JERUSALEM IN

THE CAUSE OF PEACE. THAT TRIP, MORE THAN ANY OTHER EVENT

IN RECENT MIDDLE EAST HISTORY, HAS HELPED TO REMOVE THE

PSYCHOLOGICAL BARRIERS DIVIDING ISRAEL AND HER ARAB NEIGHBORS.

DURING THEIR TALKS IN JERUSALEM, PRESIDENT SADAT AND PRIME MINISTER BEGIN MADE A HISTORIC PLEDGE TO ONE ANOTHER:

"NO MORE WAR." THIS PROMISE REFLECTED THE DEEP HOPES OF THEIR PEOPLES FOR PEACE, A SENTIMENT THAT IS ALSO SHARED BY THE AMERICAN PEOPLE. IT IS NOW UP TO ALL OF US -- PRESIDENT SADAT, PRIME MINISTER BEGIN, AND THE LEADERS OF ALL INTERESTED NATIONS, INCLUDING THE UNITED STATES -- TO DEDICATE OUR EFFORTS TO THAT GOAL.

4

WE WILL SPARE NO EFFORT IN THE SEARCH FOR PEACE. WE HAVE THE CONFIDENCE AND TRUST OF THE PARTIES TO THE MIDDLE EAST CONFLICT. WE WILL NOT BETRAY THAT TRUST. I HAVE COMMITTED OUR NATION TO AN ACTIVE ROLE IN SUPPORT OF NEGOTIATIONS FOR AN OVERALL PEACE SETTLEMENT, AND I REAFFIRM THAT COMMITMENT TODAY.

1ST PARTIES

PRESIDENT SADAT AND I WILL HAVE THE OPPORTUNITY IN
THE NEXT FEW DAYS TO DISCUSS AT LENGTH THE BEST MEANS FOR
SUSTAINING THE SEARCH FOR PEACE. WE WILL ALSO DISCUSS
OTHER ISSUES OF DEEP CONCERN TO BOTH EGYPT AND THE UNITED
STATES, SUCH AS THE DANGEROUS SITUATION IN THE HORN OF
AFRICA.

6

PRESIDENT SADAT ARRIVES IN OUR COUNTRY TODAY AS A FRIEND, AS A STATESMAN WHOSE COURAGE AND DEVOTION TO PEACE IS ADMIRED BY ALL AMERICANS, AND AS A LEADER WITH WHOM IT IS A PRIVILEGE TO WORK IN A COMMON DEDICATION TO END THE LONG, TRAGIC HISTORY OF CONFLICT IN THE MIDDLE EAST.

Saturday evening

Mr. President --

Jody asked me to also tell you:

They will be discussing this statement Sunday morning at ll:30 at the State Department. If they need to make any changes or additions, they'll call me right away.

And, if you want to make some change, please give them to me... although Jody said it's not absolutely necessary for them to have them.

--ssc

Do you want speech cards?

President Sadat and I, along with our wives,
have just returend from a very fruitful and enjoyable
two days of talks at Camp David. We had every
opportunity, in a most relaxed and informal setting,
to strengthen our friendship and to discuss the
whole range of issues that are of concern to our two
countries.

I can say without hesitation that President

Sadat and I share the same vision of peace, a peace

based on justice and security for all. We have also

reaffirmed our commitment to work toether to

translate that vision into reality.

Over the next several days, President Sadat will be meeting with many of our leaders in public and private life. He will talk with the leaders

of the House and Seante, and will be making a speech tomorrow to the National Press Club. He will also be seeing Secretary Vance again on Wednesday, and I will also have a final meeting with him on that day prior to his departure.

We will have a fuller statement to make later, but I can say now that my talks with President Sadat have been excellent and we have reached a very good understanding of one another. Peace in the Middle East remains our common objective and commitment.

#

FRIDAY - FEBRUARY 3, 1978 7:30 a.m.

9:30

MR. PRESIDENT

JIM SCHLESINGER CALLED.

(i) Energy update.

Meet & Scoop & Johnston?

Not fri., Mon.?

Private lands - Coal slurry



Department of Energy Washington, D.C. 20585

Person A cc: Cec Indrus
Person Do you feel strongly
when this? Please
respond

February 3, 1978

She doing memo

MEMORANDUM FOR:

THE PRESIDENT

FROM:

JIM SCHLESINGER

SUBJECT:

Coal Slurry Pipeline Legislation

As we discussed briefly on the telephone this morning, I wish to set down my views regarding agency responsibility for right-of-way determinations across private lands in the coal slurry pipeline legislation.

Your decision of last summer regarding coal slurry pipelines gave the Department of Energy the responsibility as the certificating agency for coal slurry pipelines, with the Interior and Transportation Departments having specific concurrence roles on certain issues. This certificating authority would include the basic balancing of energy needs as they relate to other goals in assessing whether or not to grant the certificate. We do not believe the issue of private land rights-of-way (which includes such issues as setting standards and stipulations) was reached at that time, and further believe that this issue is of importance in assuring that Government regulation in the energy transportation area is uniform and understandable.

At the present time there is uniform treatment of both natural gas and oil pipelines, at least insofar as agency responsibility is concerned. When the Department of Energy was created, the responsibilities we received from the Federal Power Commission (for natural gas pipelines) and the Interstate Commerce Commission (for oil pipelines) unified existing Government regulatory authority for energy pipelines within this Department.

SUBJECT: Coal Slurry Pipeline Legislation

For those pipelines crossing private lands, Department of Energy procedures apply. For those pipelines which also traverse public lands under the jurisdiction of the Interior Department, the Department of Energy maintains overall responsibility for balancing the issues, including costs, leading to a decision to certificate, but in effect obtains the concurrence of the Interior Department through DOI's decisions on public lands-related issues.

It is this uniformity of treatment which we would seek to preserve in the coal slurry pipeline area. However, extending DOI's authority to the area of private lands would remove this symmetry, and would in effect make the Department of Energy role a mere ministerial one. This would result in the anomalous situation of the Department of Energy acting as certificating agency, but the Interior Department making most of the key determinations leading up to that certification decision.

At some point, you may wish to request a review of the energy pipeline transportation regulatory system. However, we believe that maintenance of the existing regime as it now applies to other energy pipelines is desirable, and that in the context of the current limited issue regarding coal slurry pipelines this system should not be drastically altered. Therefore, the Department of Energy role as certificating agency should be consistent with the responsibilities we now exercise for other energy pipelines, and the Department of the Interior role should apply only to water availability questions and right-of-way determinations across public lands. Of course, we would expect to consult with DOI on related questions as a matter of course, and through this mechanism receive and evaluate their views on questions relating to issues such as private land crossings.

2/7/78

Mr. President:

Secretary Andrus, who is in Houston, relayed this comment via a member of his staff:

Yes, he feels strongly about this issue, although his world would not come to an end if it went the other way. This decision has come up twice, and has been decided the same way both times. What is missing from the Schlesinger memo is the issue of which agency has responsibility for the environment. Environmental concerns cannot stop where public lands stop.

Rick

THE WHITE HOUSE

WASHINGTON

February 6, 1978

MEMORANDUM FOR:

THE PRESIDENT

FROM:

STU EIZENSTAT

SUBJECT:

Secretary Schlesinger's Appeal

of Coal Slurry Decision

Secretary Schlesinger makes the valid point that oil and gas pipeline certification processes involve Interior determinations only on public land, with DOE certifying for private land. He urges the same approach for coal slurry pipelines so all pipelines are treated the same.

The coal slurry situation is a close call, but I think there is a better process for these controversial pipelines.

As stated in my previous memorandum on this subject, I believe that Interior should be responsible for analyses of right-of-way and water issues for coal slurry applications without making a distinction as to land ownership. DOE has already agreed that Interior should make all findings regarding water, regardless of whether the land is publicly or privately owned. In my view it would be inefficient to bifurcate right-of-way analyses. Pipeline routing and land use decisions will in almost every instance involve patchwork federal and private land, and splitting private from public land findings might prolong and confuse analysis.

If you favor Secretary Schlesinger's position, you might want to call Secretary Andrus, who is under the impression that this decision has been made in his favor.

See attached memorandum.

THE WHITE HOUSE

January 30, 1978

MEMORANDUM FOR

THE PRESIDENT

FROM

STU EIZENSTAT

SUBJECT:

Coal Slurry Decision Memorandum

After months of negotiating, the Departments of Interior and Energy still disagree on the interpretation of your original decision regarding the Administration's proposal for dividing coal slurry decisions among their two Departments and the Department of Transportation. The attached OMB memorandum presents the current disagreement.

In the original memorandum, you favored the compromise option I recommended which divided the responsibility as follows:

"I recommend that DOE be the lead agency, but that DOT and DOI should have veto power. The 'threshold' determination -- whether coal is needed at a certain place -- is DOE's. DOE would set a slurry proposal in motion; DOT would determine whether slurry is the best means of transportation, and DOI would determine if water and a right-of-way can be provided consistent with natural resource policies. If either DOT or DOI judged the slurry inadvisable, DOE would have the option to appeal to the President on the basis of overriding national interest. When a slurry is approved, the certificate would be issued and the pipeline would be regulated by DOE. I feel this is preferable to the other options." (emphasis added)

I do not see a reason to change that decision, although DOE still feels that it should be the agency responsible for the various issues concerning rights-of-way except where federal land is involved. I think it is preferable to have one agency (Interior) examine in a unified fashion all the resource and land use issues along the length of a proposed pipeline. Most slurry proposals will involve substantial, but not contiguous, public

lands and therefore if DOE's recommendation were to prevail, patchwork analysis would result.

I therefore recommend that you favor the Interior option on the attached OMB memorandum.

Attachment

THE WHITE HOUSE WASHINGTON February 3, 1978

Stu Eizenstat Bob Lipshutz Peter Bourne Zbig Brzezinski

The attached was returned in the President's outbox today and is forwarded to you for appropriate handling.

Rick Hutcheson

The Vice President cc:

Frank Moore Jim McIntyre Charles Schultze

CONGRESSIONAL DELEGATION CONCERNING A RE:

PRESIDENTIAL COMMISSION ON WORLD

HUNGER

February 6, 1978

Secretary Bergland

The attached was returned in the President's outbox on Friday and is forwarded to you for appropriate handling. We are sorry for the delay in transmitting the memo.

Rick Hutcheson

CONGRESSIONAL DELEGATION CONCERN-ING A PRESIDENTIAL COMMISSION ON WORLD HUNGER

	FOR STAFFING
Π	FOR INFORMATION
	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

Æ	14	
		MONDALE
		COSTANZA
		EIZENSTAT
		JORDAN
/		LIPSHUTZ
		MOORE
		POWELL
		WATSON
	1	McINTYRE
		SCHULTZE

ENROLLED BILL
AGENCY REPORT
CAB DECISION
EXECUTIVE ORDER
Comments due to
Carp/Huron within
48 hours; due to
Staff Secretary
next day

	LJ	ARAGON
		BOURNE
		BRZEZINSKI
		BUTLER
		CARP
		H. CARTER
		CLOUGH
		FALLOWS
		FIRST LADY
		HARDEN
L		HUTCHESON
		JAGODA
[GAMMILL
₩-	-	<u></u>

	KRAFT
	LINDER
	MITCHELL
	MOE
\prod	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
\prod	VOORDE
\prod	WARREN

9:45 AM

THE WHITE HOUSE

WASHINGTON

Have me a fina

February 2, 1978

option paper to

MEMORANDUM TO THE PRESIDENT

FROM:

PETER BOURNE P. B.

SUBJECT: MEETING WITH CONGRESSIONAL DELEGATION CONCERNING

A PRESIDENTIAL COMMISSION ON WORLD HUNGER FEBRUARY 3,1978 9:45 AM CABINET ROOM

I. Purpose

These are the key sponsors of the resolutions passed in both Houses calling on you to establish a Presidential Commission on Domestic and International Hunger and Malnutrition. The purpose of the meeting is to allow them the opportunity to convince you to act on the resolutions and establish such a commission.

It is also an opportunity for you, whether or not you are willing to establish the commission, to reaffirm your deep interest in the problem of world hunger.

II. Participants, Background, Press

a. Participants

Senate

Henry L. Bellman
Dick Clark
Bob Dole
Patrick Leahy
George McGovern
John Sparkman
Richard (Dick) Stone

House

Anthony Beilenson
Paul Findley
Thomas Foley
Donald Fraser
Benjamin Gilman
Richard Nolan
James Weaver

Harry Chapin - Rock Singer, who was largely resposible for lobbying the resolution through the Congress.

Peter Bourne Richard Harden Charles O'Keeffe Gerald Fill Frank Moore Bill Cable Dan Tate

b. Background

During the last session, the Congress passed resolutions calling on you to establish a Commission. Passage was

unanimous in the Senate and 364-38 in the House.

On January 14 you received a letter from 114 members of the House requesting you to take action by establishing the Commission. Senator Humphrey wrote to you on December 5 urging you to establish it.

The Commission they seek would:

- 1. Examine existing programs and studies related to hunger.
- 2. Develop policy and legislative recommendations.
- 3. Stimulate public awareness of the problem

Our position during the last Congress was that we had "no objection."

Harry Chapin

c. Press - photo opportunity

III. Talking Points

-The U.N. Food and Agricultural Organization estimates 1/2 billion people lack minimum nourishment.

-The issues involved are complex and require priority attention. Among them is the relationship between worldwide hunger and malnutrition and the maldistribution of worldwide food resources.

-It is in our interest and that of the entire world to address the problem. Better food populations have less incentive for conflict and greater capacity for economic development which makes them better trading partners.

-In order for us to make our contributions toward alleviating hunger most effective, we must have a well-defined and coordinated food and development policy reflecting the relationship between domestic and international hunger and malnutrition.

-Reaffirm your deep interest in the problem of World Hunger. On June 4 of last year you instructed Chip, Zbig, Stu and The to get together and let you know what could be done. A White House Working Group was formed and its recommendations will be submitted to you within the next two weeks. You have directed the Secretary of Agriculture to form a working group on Food and Agricultural Policy comprised of State, Treasury, AID, OMB, NSC, and the Council of Economic Advisers.

-They will want you to agree to set up the Commission. I feel it would be an important vechicle for mobilizing public awareness and support for a U.S. effort to deal with world hunger and an important mechanism for building broader support for foreign aid as you recommended in the development assistance memo, including involving entertainment and other public figures including your mother who is working with Richard Harden on the issue.

Our working group will recommend creation of the Commission.

I understand your reservations in general about establishing commissions, but believe this is one which should be established.

95TH CONGRESS 1ST SESSION

H. RES. 784

[Report No. 95-780, Parts I and II]

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 27, 1977

Mr. Nolan (for himself, Mr. Gilman, Mr. Bonior, Mr. Weaver, Mr. AuCoin, Mrs. Heckler, Mr. Rose, Mr. Harkin, Mr. Guyer, Mr. Jeffords, Mr. Jones of Tennessee, Mr. Bedell, Mr. Simon, Mr. McCloskey, Mr. Steers, Mr. Brodhead, Mr. Downey, Mr. Moffett, Mr. Richmond, Mr. Maguire, Mr. McHugh, Mr. Bonker, Mr. Fraser, Mr. Brown of California, and Mr. Smith of Iowa) submitted the following resolution; which was referred jointly to the Committees on Agriculture and International Relations

Reported from the Committee on Agriculture with an amendment

· [Omit the part struck through]

Остовев 31, 1977

Reported from the Committee on International Relations, with amendments, referred to the House Calendar and ordered to be printed

[Omit the part struck through and insert the part printed in italic]

RESOLUTION

- Whereas hunger and malnutrition remain daily facts of life for millions of people throughout the world;
- Whereas there is a need to examine the continuing paradox relationship between increasing worldwide hunger and malnutrition and the burdensome grain surpluses in the United States maldistribution of worldwide food resources;
- Whereas it is in the interest of the United States to reduce significantly hunger and malnutrition and to assist in the efforts of nations and people to improve the capability to feed themselves;

Whereas the economic, food, and development policies of the
United States significantly affect the nutritional, social, eco-
nomic, and political conditions of developed and developing
nations;
Whereas the United States needs to develop a clearly defined
and coordinated food and development policy that reflects
the interrelationships between domestic and international
Whereas Americans are concerned about, and wish to make a
valuable contribution to, the process of formulating policies
to meet basic human needs; and wall of the state of the s
Whereas in this time of greater national emphasis on protecting
basic human rights, there can be nothigher priority than the
preservation of life itself: Now, therefore, be it
1 Resolved, That the President should establish a Com-
3 trition (hereafter referred to as the "Commission") so that
4 the President and the Congress may better understand the
5 pervasiveness of hunger and malnutrition and take neces-
6 sary steps to counteract the problem.
7 Sec. 2. (a) The Commission should—
8 (1) establish clearly the causes of hunger and mal-
9 nutrition and the relationship between domestic and
international hunger and malnutrition;
11 (2) identify and evaluate existing Federal pro-
grams and policies related to hunger and malnutrition; and and and are seen as a seen
(* emisci) (* * * * * * * * * * * * * * * * * * *

1 (5) develop for the President and the Congress spe-
2 circurcific recommendations for policies and legislation to
31 be reduce significantly hunger and malnutrition through-
4 cout the world and assisting in implementing such rec-
5 more commendations. Plant and dealt wite for (2)
6 : (b) To carry out the purposes of subsection (1), the
7-10 Commission should be broughts belief a guidelier
8 (1) assemble, correlate, integrate, and generate
9 information and resources on food, hunger, malnutrit
10 conduction, and related concerns, will seld to an electronic of the concerns of the concern
11 - Good (2) assess the organization and structure of cur-
120 rent programs which affect domestic and international
13 hunger and malnutrition; sector Logic for the
14: (3) analyze and present findings to the President,
the Congress, and the public; and the public and th
16 (4) assist the President and Congress in imple-
menting its findings, conclusions, and recommendations.
SEC. 3. The Commission shall be a balanced member-
19 ship composed of fifteen persons appointed by the President
20 from individuals who represent diverse backgrounds, taking
21 into account age, wealth, and relationship to the problems
22 of hunger and malnutrition.
23 Sec. 4. The Commission should—
24 (1) not later than six months after the date of the
25 appointment of its final member, prepare and transmit

Q

1	to the President and the Congress an interim report on
2	the progress achieved in implementing the provisions
3	of section 2 of this resolution together with a schedule
4	of activities and goals for the following six months;
5	(2) not later than one year after the date of appoint-
6	ment of its final member, prepare and transmit a report
7	containing a detailed statement of findings, conclusions,
8 : 5: 8	and recommendations; and
9	(3) assist for a period of up to one year after the
10	transmission of the final report in the implementation of
11	its recommendations, and conduct an educational pro-
$1\dot{2}$. $$	gram to disseminate its findings to the people of the
13	United States.
14	SEC. 5. The Clerk of the House shall transmit a copy
15 of th	is resolution to the President.

The state of the second of the

de grand de la companya de la compa

The state of the s

95TH CONGRESS 1ST SESSION

H. RES. 784

[Report No. 95-780, Parts I and II]

RESOLUTION

Expressing the sense of the Honse of Representatives that the President should establish a Commission on Domestic and International Hunger and Malnutrition.

By Mr. Nolan, Mr. Gilman, Mr. Bonior, Mr. Weaver, Mr. AuCoin, Mrs. Heckler, Mr. Rose, Mr. Harkin, Mr. Guyer, Mr. Jeffords, Mr. Jones of Tennessee, Mr. Bedell, Mr. Simon, Mr. McCloskey, Mr. Steers, Mr. Brodhead, Mr. Downey, Mr. Moffett, Mr. Richmond, Mr. Maguire, Mr. McHugh, Mr. Bonker, Mr. Fraser, Mr. Brown of California, and Mr. Smith of Iowa

SEPTEMBER 27, 1977

Referred jointly to the Committees on Agriculture and International Relations

OCTOBER 28, 1977

Reported from the Committee on Agriculture, with an amendment

OCTOBER 31, 1977

Reported from the Committee on International Relations, with amendments, referred to the House Calendar and ordered to be printed